

Message Text

PAGE 01 NATO 04534 01 OF 02 221908Z

50

ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00

CIAE-00 PM-07 INR-11 L-03 ACDA-19 NSAE-00 PA-04

RSC-01 PRS-01 SP-03 TRSE-00 SAJ-01 SAM-01 INRE-00

DRC-01 AEC-11 AECE-00 OIC-04 OMB-01 SS-20 NSC-07 AF-10

NEA-14 /159 W

----- 024164

O R 221800Z AUG 74

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 7243

SECDEF WASHDC IMMEDIATE

INFO USMISSION GENEVA

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 4534

E.O. 11652: GDS

TAGS: PFOR, PARM, NATO

SUBJECT: CSCE: IS WORKING PAPER ON CBMS

GENEVA FOR CSCE DEL

REF: USNATO 4525

1. BELOW IS TEXT OF WORKING PAPER ON CBMS WHICH THE IS PREPARED
(AND CIRCULATED AUGUST 22) ON THE BASIS OF CONTRIBUTIONS PROVIDED
BY THE UK, THE U.S., FRANCE (ON BEHALF OF THE EC NINE), AND
BELGIUM AND TAKING INTO ACCOUNT DISCUSSIONS HELD THUS FAR AT THE
POLADS. MISSION BELIEVES IS HAS EFFECTIVELY PULLED TOGETHER
BASIC ELEMENTS OF WRITTEN DRAFTS AND ORAL COMMENTS PRESENTED TO
POLADS THUS FAR.

2. ACTION REQUESTED: GUIDANCE ON IS PAPER IN TIME FOR AUGUST 27
POLADS.

BEGIN TEXT

CONFIDENTIAL

PAGE 02 NATO 04534 01 OF 02 221908Z

WORKING PAPER ON
CONFIDENCE BUILDING MEASURES

1. AT ITS MEETING ON 19TH JULY THE COUNCIL DECIDED THAT

FURTHER STUDIES ON CONFIDENCE BUILDING MEASURES BE CARRIED OUT IN BRUSSELS RATHER THAN IN GENEVA AND INSTRUCTED THE POLITICAL COMMITTEE TO PURSUE ITS CONSIDERATION OF THE OUTSTANDING ISSUES.

2. IN COMPLIANCE WITH THE COUNCIL'S DECISION, THE POLITICAL COMMITTEE DISCUSSED IN A SERIES OF MEETINGS HELD THROUGHOUT AUGUST 1974 THOSE ASPECTS OF CBMS DESERVING FURTHER HARMONISATION WITHIN NATO. ITS FINDINGS WERE CONSIDERED BY THE CSCE EXPERTS AT THEIR MEETING AT NATO HEADQUARTERS ON 5TH SEPTEMBER, 1974.

3. ON THE GENERAL OBJECTIVES PURSUED BY ALLIED MEMBER COUNTRIES, THE COMMITTEE AGREED THAT THESE COULD BE BETTER ACHIEVED IF AN AGREEMENT ON CBMS INCLUDED ACCEPTANCE OF THE FOLLOWING CRITERIA:

(I) THE PURPOSES OF THE CSCE COULD NOT BE MET WITHOUT PARTICIPATING GOVERNMENTS ACQUIRING GREATER CONFIDENCE IN EACH OTHER'S MILITARY INTENTIONS AND ACTIVITIES;

(II) THE PARTICIPATING STATES EXPRESS THE CLEAR POLITICAL INTENTION TO GIVE EFFECT TO PRECISE CONFIDENCE BUILDING MEASURES;

(III) SUCH CONFIDENCE BUILDING MEASURES SHOULD BE OF A KIND WHICH PARTICIPATING GOVERNMENTS WILL IN FACT PUT INTO EFFECT, THUS STRIKING A FAIR BALANCE BETWEEN THEORY AND PRACTICE.

4. THE COMMITTEE FELT THAT IN DEFINING CONFIDENCE BUILDING MEASURES DUE ACCOUNT SHOULD BE TAKEN OF THE INTERESTS OF NEUTRAL AND NON-ALIGNED PARTICIPANTS TO THE CSCE.

5. AS REGARDS THE SPECIFIC OBJECTIVES THE COMMITTEE
CONFIDENTIAL

PAGE 03 NATO 04534 01 OF 02 221908Z

AGREED ON THE FOLLOWING REQUIREMENTS:

(A) AN AGREEMENT ON PRIOR NOTIFICATION OF MANOEUVRES WHICH WOULD BEGIN BRACKETS (IN PRACTICE) END BRACKETS INVOLVE ALL PARTICIPANTS IN NOTIFYING ALL OTHER INTERESTED PARTICIPANTS BEGIN BRACKETS (MOST) END BRACKETS OF THE POLITICALLY AND MILITARILY SIGNIFICANT BEGIN BRACKETS (NATIONAL OR MULTINATIONAL) END BRACKETS MANOEUVRES BEGIN BRACKETS (WHICH TAKE PLACE IN THEIR TERRITORY IN EUROPE) END BRACKETS BEGIN BRACKETS (WHICH TAKE PLACE IN THE RELEVANT AREA) END BRACKET BEGIN BRACKETS (IN WHICH THEIR FORCES PARTICIPATE) END BRACKETS

PLUS

EITHER

BEGIN BRACKETS (IN THE CASE OF THE SOVIET UNION ONLY A PART OF ITS
TERRITORY WOULD BE INVOLVED BUT IT MUST BE A SUBSTANTIAL ONE)
END BRACKETS

OR

BEGIN BRACKETS (AN AREA ENCOMPASSING ALL OF EUROPE BUT LIMITED IN
THE USSR TO A BEGIN INNER BRACKETS ((BROAD BORDER)) END INNER
BRACKETS
BAND BEGIN INNER BRACKETS ((OF 500-700 KILOMETERS)) END INNER
BRACKETS

(AND EXCLUDING THE MEDITERRANEAN) WOULD
BE MOST LIKELY OF ACCEPTANCE BY ALL PARTICIPANTS BUT
MUST BE FORMULATED WITH SPECIAL CONCERN FOR THE NEEDS
OF THE NATO FLANK STATES. AN ANNOUNCEMENT TIME OF 30
DAYS AND A THRESHOLD IN THE 20,000 MAN RANGE WOULD BE
REALISTIC). END BRACKETS

PLUS

THERE SHOULD BE NO COMMITMENT TO NOTIFY SEPARATE AIR
AND NAVAL MANOEUVRES(1) BEGIN BRACKETS (BUT A CLAUSE TO ENCOURAGE
PARTICIPATING STATES TO NOTIFY SUCH MANOEUVRES IF
THEY SO WISHED) END BRACKETS,

(1) THE UNITED STATES DELEGATION SUGGESTED THAT MORE DETAILED
CONFIDENTIAL

PAGE 04 NATO 04534 01 OF 02 221908Z

INFORMATION BE GIVEN AT ANNEX.

(B) BEGIN BRACKETS (AN AGREEMENT ON PRIOR NOTIFICATION OF
MOVEMENTS IN WHICH IT IS RECOGNISED THAT NOTIFICATION WOULD
CONTRIBUTE TO CONFIDENCE BUILDING AND WHICH WOULD
ENCOURAGE, THOUGH NOT COMMIT, PARTICIPATING STATES
TO NOTIFY) END BRACKETS

OR

BEGIN BRACKETS (IN ACCORDANCE WITH THE HELSINKI RECOMMENDATIONS,
THE FINAL CSCE DOCUMENT SHOULD STATE THAT THE
QUESTION OF THE PRIOR NOTIFICATION OF MAJOR MILITARY
MOVEMENTS HAS BEEN CAREFULLY STUDIED BUT SHOULD NOT
CONCLUDE OR IN ANY WAY INDICATE THAT MEASURES OF
THIS SUBJECT ARE PRACTICABLE AT THIS TIME) END BRACKETS

PLUS

THERE SHOULD BE NO COMMITMENT TO STUDY THE SUBJECT
FURTHER AFTER THE CONFERENCE. BEGIN BRACKETS (BUT THIS POSSIBILITY
SHOULD BE LEFT OPEN) END BRACKETS.

(C) BEGIN BRACKETS (AN AGREEMENT ON EXCHANGE OF OBSERVERS WHICH WOULD ENCOURAGE PARTICIPATING STATES TO BE LIBERAL IN INVITING SUCH OBSERVERS AND HELPFUL IN FACILITIES WHICH THEY WOULD PROVIDE FOR THEM;) END BRACKETS

OR

BEGIN BRACKETS (THE TEXT ON EXCHANGE OF OBSERVERS WHICH WAS AGREED IN GENEVA ON 25TH JULY PROVIDES A SATISFACTORY BASIS FOR THE DEVELOPMENT OF THE PRACTICES AND MODALITIES OF EXCHANGES. HOWEVER, IN ORDER TO ENSURE THAT THESE PRACTICES AND MODALITIES DEVELOP IN A WAY FAVOURABLE TO ALL, NATO SHOULD UNDERTAKE AN INTERNAL STUDY TO DETERMINE THE FACILITIES AND CONDITIONS ALLIED GOVERNMENTS SHOULD PROVIDE AND EXPECT) END BRACKETS.

CONFIDENTIAL

PAGE 01 NATO 04534 02 OF 02 221922Z

50

ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00

CIAE-00 PM-07 INR-11 L-03 ACDA-19 NSAE-00 PA-04

RSC-01 PRS-01 SP-03 TRSE-00 SAJ-01 SAM-01 INRE-00

DRC-01 AEC-11 AECE-00 OIC-04 OMB-01 SS-20 NSC-07 AF-10

NEA-14 /159 W

----- 024397

O R 221800Z AUG 74

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 7244

SECDEF WASHDC IMMEDIATE

INFO USMISSION GENEVA

C O N F I D E N T I A L SECTION 2 OF 2 USNATO 4534

(D) BEGIN BRACKETS (ALLIED PARTICIPANTS WISH TO SATISFY LEGITIMATE NEUTRAL AND NON-ALIGNED ASPIRATIONS BUT IN A WAY CONSISTENT WITH NATO MEMBERS' OWN SECURITY AND THE NATURE OF THE CSCE) END BRACKETS

OR

BEGIN BRACKETS (THE ALREADY-AGREED TEXT ON MILITARY VISIT EXCHANGES SEEMS TO BE THE ONLY ADDITIONAL CBM LIKELY TO BE ACCEPTABLE TO THE WARSAW PACT, AND THE ALLIANCE HAS NO STRONG INTEREST IN PRESSING ANY OF THE NEUTRAL PROPOSALS STILL ON THE TABLE) END BRACKETS .

6. THE POLITICAL COMMITTEE RECOGNISED THAT ANY COMMITMENT ON CBMS UNDERTAKEN BY PARTICIPANTS TO THE CSCE WOULD NOT HAVE LEGAL FORCE. HOWEVER, THE COMMITTEE FELT THAT WHILE SOME MEASURES (E.G. EXCHANGE OF OBSERVERS, EXCHANGE OF MILITARY VISITS) COULD BE IMPLEMENTED ON A PURELY VOLUNTARY BASIS, THERE SHOULD BE A FIRM POLITICAL COMMITMENT TO PRIOR NOTIFICATION OF POLITICALLY AND MILITARILY SIGNIFICANT MANOEUVRES.
CONFIDENTIAL

PAGE 02 NATO 04534 02 OF 02 221922Z

7. THE COMMITTEE FELT THAT IN DISCUSSING CBMS ALLIED NEGOTIATORS IN GENEVA SHOULD BEAR IN MIND THAT:

- ALL PARTICIPANT STATES SHOULD BE INVOLVED AND BE ABLE TO BENEFIT;

- ARRANGEMENTS FOR THE AREA OF APPLICATION SHOULD NOT BE SUCH AS TO CONTRADICT THE WRITTEN OR UNWRITTEN PRINCIPLE;

- PRIOR NOTIFICATION SHOULD COVER ALL EUROPE AND INVOLVE ALL PARTICIPANTS;

- THERE SHOULD BE NO ARRANGEMENTS WHICH BY DISTINGUISHING BETWEEN CERTAIN TYPES BEGIN BRACKETS (OR LEVELS) END BRACKETS OF MILITARY MANOEUVRES NATIONAL OR MULTINATIONAL, COULD ENABLE A PARTICIPATING STATE TO EXCLUDE NOTIFICATION OF A MANOEUVRE OF POLITICAL OR MILITARY SIGNIFICANCE.

8. FINALLY THE COMMITTEE SUGGESTED THAT ALL AGREEMENTS REACHED ON CONFIDENCE BUILDING MEASURES BE SEEN AS PART OF A BEGIN BRACKETS (PACKAGE) END BRACKETS BEGIN BRACKETS (WHOLE) END BRACKETS, AND SHOULD NOT THEREFORE BE SETTLED INDEPENDENTLY. BEGIN BRACKETS (IN THE MEANTIME DETAILED QUESTIONS OF FIGURES AND LANGUAGE IN TEXTS SHOULD NOT, IN VIEW OF THEIR DELICACY BE COMMITTED TO WRITING) END BRACKETS.

ANNEX PROPOSED BY THE UNITED STATES DELEGATION

(THE BRACKETS HAVE BEEN INSERTED BY THE INTERNATIONAL STAFF TO REFLECT THE DISCUSSIONS IN POLADS)

SIZE AND DEFINITION

IN THIS CONTEXT THE RELEVANT MILITARY MANOEUVRES ARE THOSE INVOLVING TROOPS, TOGETHER WITH ANY POSSIBLE AIR OR NAVAL COMPONENTS, IN WHICH ANY PARTICIPATING STATE IS ENGAGED.

IN THE SAME CONTEXT THE TERM "MAJOR" MEAN BEGIN BRACKETS (20,000 TROOPS OR MORE) END BRACKETS BEGIN BRACKETS (ONE REINFORCED DIVISION
CONFIDENTIAL

PAGE 03 NATO 04534 02 OF 02 221922Z

OF ABOUT 20,000 TROOPS, OR MORE) END BRACKETS.

AREA

NOTIFICATION OF MAJOR MILITARY MANOEUVRES (NATURE OF COMMITMENT) BE GIVEN THAT TAKE PLACE WITHIN THE TERRITORY, BEGIN BRACKETS (INCLUDING THE TERRITORIAL WATERS AND AIRSPACE) END BRACKETS OF ANY PARTICIPATING STATES IN EUROPE. IN THE CASE OF THOSE PARTICIPATING STATES WHOSE CONTINGOUS TERRITORY EXTENDS BEYOND EUROPE, NOTIFICATION (NATURE OF COMMITMENT) BE GIVEN ONLY TO MANOEUVRES ANY PART OF WHICH TAKE PLACE BEGIN BRACKETS (WITHIN 700 KILOMETERS OF THEIR BORDER WITH ANY OTHER PARTICIPATING STATE, OR WITHIN 700 KILOMETERS OF THEIR EUROPEAN COASTLINE) END BRACKETS BEGIN BRACKETS (WITHIN A BROAD BAND OF THEIR TERRITORY FROM THEIR BORDER OR EUROPEAN COASTLINE) END BRACKETS.

PARTIES NOTIFIED

THEY (NATURE OF COMMITMENT) NOTIFY ALL OTHER STATES WHO HAVE PARTICIPATED IN THE CSCE OF MAJOR MILITARY MANOEUVRES ON A BILATERAL BASIS THROUGH NORMAL DIPLOMATIC CHANNELS.

TIME OF NOTIFICATION

NOTIFICATION (NATURE OF COMMITMENT) BE GIVEN 30 DAYS IN ADVANCE OF THE BEGINNING OF THE MANOEUVRE OF, IN THE CASE OF A MANOEUVRE ARRANGED AT SHORTER NOTICE, AT THE EARLIEST POSSIBLE OPPORTUNITY PRIOR TO ITS BEGINNING DATE.

CONTENT OF NOTIFICATION

NOTIFICATION (NATURE OF COMMITMENT) CONTAIN INFORMATION ON THE DESIGNATION, IF ANY, NATURE AND GENERAL PURPOSE OF THE MANOEUVRES, THE TYPE AND NUMERICAL STRENGTH OF THE ARMED FORCES ENGAGED, THE ESTIMATED TIME FRAME AND ITS CONDUCT INCLUDING THE APPROXIMATE DATES OF THE BEGINNING AND ENDING OF THE MANOEUVRE, THE AREA INVOLVED, AND, IF APPROPRIATE, ANY OTHER RELEVANT INFORMATION.

SMALLER MANOEUVRES

CONFIDENTIAL

PAGE 04 NATO 04534 02 OF 02 221922Z

WITH THE AIM OF INCREASING CONFIDENCE FURTHER, AND WITH DUE REGARD TO RECIPROCITY, THE PARTICIPATING STATES MAY ALSO NOTIFY OTHER PARTICIPATING STATES NEAR THE AREA OF ACTIVITY OF SMALLER SCALE MILITARY MANOEUVRES BEGIN BRACKETS (INCLUDING MANOEUVRES OF AMPHIBIOUS AND AIRBORNE FORCES) END BRACKETS.

END TEXT.

RUMSFELD

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 11 JUN 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 22 AUG 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974ATO04534
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740888/abbrywsy.tel
Line Count: 327
Locator: TEXT ON-LINE
Office: n/a
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: USNATO 4525
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 05 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <05 APR 2002 by shawdg>; APPROVED <26 JUN 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: IS WORKING PAPER ON CBMS
TAGS: PFOR, PARM, NATO
To: STATE
SECDEF INFO GENEVA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005